



Department of Economic and Development Services  
Planning and Zoning Division

## Memorandum

**To:** Board of County Commissioners  
**From:** Edward Lehman, Director of Planning and Zoning  
**Date:** January 18, 2023  
**Re:** Recommendation for Unified Planning Work Program

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**Issue:** The North Florida Transportation Planning Organization (TPO) is requesting Unified Planning Work Program (UPWP) projects from its member counties and cities.

**Background:** Bi-annually, the staff of the North Florida Transportation Planning Organization (North Florida TPO) updates the Unified Planning Work Program (UPWP) as required by state and federal regulation. The UPWP is a task-based budget outlining all major transportation planning activities to be undertaken by the TPO for the two-year planning period beginning July 1, 2023 and ending June 30, 2025. The TPO is asking for candidate projects that can be included for the 23/24 budget year.

Staff proposes a very important study as its number one possible candidate for a UPWP project. Please note that the Comprehensive Study of Lake Asbury Dashed Line Road System is funded in the UPWP for the upcoming fiscal year. While staff still believes this is an important study and has included it in the list, we believe the necessity for the S.R. 16 Corridor Study is of paramount importance as we are starting to see development proposals and potential land use and zoning changes in this corridor. In addition, staff has included a proposed project from the Town of Orange Park that will be submitted separately to the TPO. Staff's recommendations for possible studies are as follows:

1. *S.R. 16 Corridor Study*

Transportation Element Policy 1.1.7 was adopted by the Board in support of the four-laning of S.R. 16 between Green Cove Springs and the First Coast Expressway. The County recognizes that with the completion of the interchange at S.R. 16 there is the potential for extensive residential and non-residential development along this corridor. Staff proposes that the study look at potential access management, land use planning, major intersections, etc. to determine what steps can be taken to prevent deterioration

of the operating performance of S.R. 16. Staff recommends that the extent of the corridor under study extend from U.S. 17 in Green Cove Springs through Penney Farms to S.R. 21.

2. *Comprehensive Study of Lake Asbury Dashed Line Road System*

The England-Thims & Miller study used by the development community to support possible bonded improvements is a limited look at the eventual dashed-line road system necessary to support proposed development in Lake Asbury. A number of additional “APF” roads are included in the master plan. This study will determine the necessity for these dashed line roads and what improvements are necessary to accommodate proposed buildout of the Lake Asbury Master Plan Area using the updated 2045 TPO Model.

Town of Orange Park Requests

a. Mobility Fee Plan Study

**Recommendation/Action:** Staff recommends that the Board approve the above studies to be submitted to the TPO as possible 23/24 UPWP projects, with the S.R. 16 Corridor Study being the # 1 priority..