



BOARD OF COUNTY COMMISSIONERS MEETING MINUTES

June 13, 2023
Administration Building,
4th Floor, BCC Meeting Room,
477 Houston Street,
Green Cove Springs, FL 32043
4:00 PM

INVOCATION

Commissioner James Renninger, District 3, gave the Invocation.

PLEDGE

HM3 Petty Officer Raymond Shaw, U.S. Navy led the Pledge of Allegiance.

Chairman Betsy Condon said Petty Officer Shaw served our country for three years in the United States Navy before he was honorably discharged. He served in Operation Desert Storm and received numerous awards and medals throughout his military career, including the National Defense Medal - Southwest Asia Service Medal - and the Kuwait Liberation Medal. Petty Officer Shaw is a Fleming Island resident who volunteered for the Mission City Church.

Petty Officer Shaw said a representative of Government is what this is; it is a republic, not a democracy; this is the grassroots right here. Things may get heated sometimes, but we can all stay civil and agree to disagree. It has been a pleasure to lead the Pledge of Allegiance. As a veteran, there is no greater country on the face of this earth, and I have been on the other side of the earth; America is the greatest country.

CALL TO ORDER

Chairman Betsy Condon called the meeting to order at 4:03 pm.

ROLL CALL

Present: Commissioner District 4 Betsy Condon, Chairman
Commissioner District 3 James Renninger, Vice-Chairman
Commissioner District 1 Mike Cella
Commissioner District 2 Alexandra Compere
Commissioner District 5 Dr. Kristen T. Burke

Absent: None

Staff Present: County Manager Howard Wanamaker

PET ADOPTIONS

Teresa Capo, Executive Assistant, presented a PowerPoint presentation of pets available for adoption - Maggie Mae (dog) - Teddy (dog) - Lottie (cat) - Lychee (cat). See Attachment A. If you are interested in adopting a pet, contact clayadoptions@claycountygov.com or call (904) 269-6342. Ms. Capo stated that Clay County Animal Services also offers community rabies and microchip clinic every month from 3:00 pm to 5:00 pm on the first Thursday of every month. The "Kitten Crew" is always looking for fosters. If you are interested, please contact clayfosters@claycountygov.com. If you are interested in helping our furry friends but cannot take one home, please look at our Amazon wish list. (Amazon.com) We always need items for our foster kittens and shelter animals.

PROCLAMATIONS/RESOLUTIONS

1. Amateur Radio Week (June 18-24, 2023)/ARRL Field Day (June 24-25, 2023)

The presentation for Amateur Radio Week - June 18 through 24, 2023/ ARRL Field Day - June 24 through 25, 2023 can be seen at www.claycountygov.com/government/clay-county-tv-and-video-archive/BCC-Agenda/June-13,-2023, beginning at 6:37 and ending at 11:04. Below is a summary of the discussion and the vote.

Chairman Betsy Condon said Amateur Radio Week is June 18 through 24, 2023, and the American Radio Relay League Amateur Radio Field Day is June 24 and 25, 2023. Clay County's amateur radio operators stand ready to assist with emergency response and non-emergency events in our communities by providing free self-supporting radio communications. We would like to recognize the work of our local amateur radio operators with a proclamation.

Present to accept the Proclamation:

- Scott Roberts - Assistant Emergency Coordinator and Public Information Officer with Clay County Amateur Radio Emergency Service.

Commissioner Mike Cella read the Proclamation for Amateur Radio Week/ARRL Field Day.

Vice-Chairman James Renninger made a motion for approval of the Proclamation, seconded by Commissioner Kristen Burke, which carried 5-0.

Commissioner Mike Cella said he had attended several field days, and it was interesting to see and encouraged all to attend.

Mr. Roberts provided details for the event at Camp Chowenwaw on June 24, 2023, with

operations starting at 2:00 pm.

DECLARATIONS

2. Mosquito Control Awareness Week (June 20-26, 2023)

Chairman Betsy Condon said Mosquito Awareness Week is June 20 through 26, 2023. The Clay County, Mosquito Control Program uses effective and environmentally safe mosquito control practices to treat more than 254,000 acres of rural and urban property county-wide. To read the full Declaration and learn how to help, visit our website. The Declaration can be found on today's agenda.

3. Waste and Recycling Workers Week (June 11-17)

Chairman Betsy Condon said that June 11 through 17, 2023 is Waste and Recycling Workers Week. This annual recognition is a great time to show appreciation for the hardworking men and women who serve our communities by keeping them clean and sanitary. The work waste and recycling industry professionals do is essential and is the foundation for preventing disease and protecting our environment. We have a declaration on the agenda to recognize the vital service these industry professionals provide and to show our gratitude for their hard work and dedication. The declaration is on the agenda for today's meeting.

PRESENTATIONS

Eagle Scout Project Recognition

The Eagle Scout Project Recognition can be seen at www.claycountygov.com/government/clay-county-tv-and-video-archive/BCC-Agenda/June-13,-2023, beginning at 11:05 and ending at 16:43 . Below is a summary of the discussion.

Chairman Betsy Condon said we would like to recognize some new Clay County Eagle Scouts. Brothers Evan and Tyler Crook are Middleburg residents and members of Scout Troop 577 in Green Cove Springs. They recently achieved the rank of Eagle Scout after completing their Eagle Scout projects at Camp Chowenwaw County Park. We want to thank these young men for their initiative and hard work and congratulate them on becoming Eagle Scouts. Chairman Condon recognized the Crook Family in attendance.

- Jennifer Crook - Mother
- Bryan Crook - Dad
- Alyssa Crook - Sister

Chairman Condon gave an overview of accomplishments by both young men.

- **Evan Crook** - Joined Troop 577 in 2019. He earned 27 merit badges and has held the positions of patrol leader and senior patrol leader. As an adult volunteer, he holds the position of Junior Assistant Scoutmaster. Evan recently graduated from Clay High in the Capstone Honor Program, and he is a four-year varsity cross-country runner and a three-year varsity track distance runner. He also earned the Bilingual Certification Award. Evan earned the Florida Bright Futures Scholarship - the Clay Electric Scholarship, and the Florida Association of Labor Union Women Scholarship. He has recently been accepted into Florida State Junior College for the Professional Pilot Technology Associate of Science Degree, where he will concurrently earn college credit, Aviation certifications and obtain flight training. Evan plans to pursue a career as a commercial pilot upon completion in two years. For his Eagle Scout project, Evan made plant Identification placards and placed them on 4x4 posts along the Red Cedar Nature Trail so visitors could identify the various native plants in the park.
- **Tyler Crook** - Joined the Boy Scouts in 2018, earning 31 Merit Badges - two Eagle Palms - and serves as Senior Patrol Leader and Troop historian. He attends Middleburg High School, where he will be a junior this spring. He has been a Navy Junior Reserve Officer Training Corp Cadet for two years and is pursuing an AA in engineering at Saint Johns River State College. Tyler is an Electrical Technical Academy student - a varsity swimmer and was elected to the Beta Club and is a member of the National Honor Society and National Technical Honor Society. He also recently earned the Green Cove Springs Key to the City Award for community service. For his eagle scout project, Tyler hand-built wooden display cases and four display doors for the soon-to-be-completed centuries exhibit at Camp Chownewaw. He also made fishing line "Dream Catchers" to alert birds and prevent them from flying into the large glass windows on both buildings.

Legislative Senate Bill 102 Affordable Housing (M. Fearington/O. Anderson)

The discussion regarding Legislative Bill 102 - Affordable Housing can be seen at [www.claycountygov.com/government/clay-county-tv-and-video-archive/BCC-Agenda/June 13,-2023](http://www.claycountygov.com/government/clay-county-tv-and-video-archive/BCC-Agenda/June%2013,-2023), beginning at 29:55 and ending at 42:17. Below is a summary of the discussion.

Oscar Anderson, The Southern Group, addressed the Board regarding the Legislative Senate Bill 102 - Affordable Housing to provide an overview of details and information of the bill. Mr. Anderson discussed funding, changes to the Board, eligible uses added, property tax issues, "the missing middle added," the impact on local government, and changes for affordable housing developments.

There were questions and discussions regarding SHIP funding, promoting affordable housing, density, provision sunseting in 2033, and incentives for developers.

2023 Legislative Wrap-up (M. Fearington/O. Anderson)

The discussion of the 2023 Legislative Wrap-up can be seen at www.claycountygov.com/government/clay-county-tv-and-video-archive/BCC-Agenda/June-13,-2023,-beginning-at-19:00-and-ending-at-29:53. Below is a summary of the discussion.

Mercer Fearington, Lobbyist with The Southern Group, addressed the Board regarding the 2023 Legislative Wrap-Up. Mr. Fearington gave highlights of the 2023 Legislative Session that wrapped up roughly a month ago—touching on information regarding priorities achieved and introduced bills.

- Increasing the Sovereign Immunity Caps
- Solid Waste Contracting Preemption
- Transfer of Tourist Development Tax Revenue

Mr. Fearington said a large majority do not make it across the finish line. This past session, 1,828 issues were introduced; they could be local bills, general bills, proclamations, memorials, etc. Only 356 of those passed. One of the priorities that Senator President Passidomo had was addressing affordable housing. Mr. Anderson will give more specifics on the topic, but it was a very historic piece of legislation. Mr. Fearington noted two of these issues that actually did pass:

- Changes to the Florida Retirement System - Passed and signed by Governor DeSantis - changed the normal retirement age for special risk class members who have enrolled on or after July 1, 2011, to age 55 with eight (8) years of services or any age with twenty-five (25) years in the special risk class—increased the length of the drop program from five (5) to eight (8) years for all FRS members. Eliminates the drop window and increased the drop interest rate from 1.3 to 4%. All FRS members will see employer contributions to the investment plans increase by two (2) percentage points. The issues in the original language dealt with the cost of living increase, aka COLA. The number was extremely high; it was a 3% increase. The revenue estimated would increase the cost by over \$800M.
- Requirement of local government to prepare a business impact estimate before adopting certain types of ordinances. Though that requirement to prepare that estimate does not apply to growth management - Florida Building Code - Emergency Ordinance as well as a few others, those are some of the main ones. The estimate must be posted on the local government's website to include certain information, such as the estimate of the number of businesses likely to be affected and any additional information the local government determines to be necessary. The legislation also provides for civil action if filed against a local government to challenge the adoption of a local ordinance on the grounds that it is arbitrary or unreasonable. That court may assess an award of up to \$50,000.00 in attorney's fees, cost, and damages, but the prevailing party may not recover in such fees for the cost associated with that litigation. It also provides procedures to challenge an ordinance on the grounds that it is preempted by state law. This legislation has not been to the Governor yet but is anticipated in the coming weeks.

Mr. Fearington said as far as the state budget, it was another record-breaking year. We had a budget of right about \$17B. There was \$1.3B worth of tax cuts, including two back-to-school items and sales tax exemptions in those tax cuts. The first is from July 21, 2023, through August 6, 2023, and the second is from January 1 to 14, 2024. Also included is a disaster preparedness sales tax holiday. The first took place roughly two weeks ago, and there is a second one towards the end of August, August 27, 2023, through September 8, 2023.

Mr. Fearington discussed the appropriations project request fund. It was a good year for Clay County, and we were able to get all eight projects funded within the budget.

- Regional Sports Complex
- RSC Turn Lanes
- Substance Abuse Recovery Center
- The Greenway Expansion
- Youth Alternate to Secured Detention
- Public Safety Warehouse
- Fire Stations - 20 and 24

Mr. Fearington said the budget had not been sent to the Governor, the state's FY is July 1, so anticipate that happening very shortly.

Mr. Fearington spoke about Clay Day in Tallahassee, the next legislative session, and then introduced Mr. Anderson to discuss Senate Bill 102.

Investment Committee Update (A. Bramlitt)

The presentation regarding the Investment Committee Update can be seen at www.claycountygov.com/government/clay-county-tv-and-video-archive/BCC-Agenda/June-13-2023, beginning at 42:22 and ending at 54:29. Below is a summary of the discussion.

Amy Bramlitt, Finance Officer for Clay County Clerk of the Circuit Court and Comptroller, presented a PowerPoint presentation regarding the Investment Committee Update. See Attachment B.

There were questions and discussions regarding the report overall, interest drawn, additional projects within certain funds, and budget true-up.

CONSTITUTIONAL OFFICERS

The discussion regarding road closure in Lake Asbury can be seen at: www.claycountygov.com/government/clay-county-tv-and-video-archive/BCC-Agenda/June-13,-2023, beginning at 54:31 and ending at 58:05. Below is a summary of the discussion.

Tara S. Green, Clerk of the Circuit Court and Comptroller recognized Ms. Bramlitt for

her hard work and dedication to the County. Clerk and Comptroller Green gave an overview of the ongoing audit and the submission deadline.

Sheriff Michelle Cook addressed the Board regarding the upcoming CCSO accreditation assessment.

Sheriff Michelle Cook gave a summary of the Deputies on duty in the Glenn Haven Area and CR209. There is one off-duty Deputy in the Glen Haven area and two to three PSA/Deputies at 209 and Sandridge.

APPROVAL OF MINUTES

4. Board of County Commissioners Meeting Minutes, May 23, 2023.

Vice-Chairman James Renninger made a motion for approval of the May 23, 2023, BCC Meeting minutes, seconded by Commissioner Mike Cella, which carried 5-0.

PUBLIC COMMENTS

Public Comment can be seen at www.claycountygov.com/government/clay-county-tv-and-video-archive/BCC-Agenda/June-13-2023, beginning at 58:31 and ending at 1:21:34 . Below is a summary of the discussion.

Chairman Betsy Condon opened the floor for public comment at 4:59 pm.

Grazina "Gina" Juras, 2562 Woodhaven Court, Green Cove Springs, Florida, addressed the Board to thank the Board, Commissioner Burke, and CCSO and addressed her concerns regarding receiving better communication from the county with longer road closures. Ms. Juras also spoke about concerns regarding access for EMS and the effect once the construction is complete and future construction.

Lynnette Poupard, 2219 Garden Moss Drive, Green Cove Springs, Florida, addressed the Board with concerns regarding the division of the neighborhood, solution not being workable for everyone in the community regarding the road closures in Lake Asbury, access to businesses, safety issues, unsafe to turn left at 209 and Sandridge, and traffic. Ms. Poupard asked the Board to consider other options.

Marissa Hunt, 2980 Southbank Circle, Green Cove Springs, Florida, addressed the Board regarding the road closures in Lake Asbury, the inconvenience to travel to local businesses, and the closure of public roads in Glen Haven.

Hearing no other comments, Chairman Betsy Condon closed public comment at 5:07 pm.

Commissioner Kristen Burke thanked the constituents for coming, expressed her concerns with the treatment received, and commented about the road closures when it becomes a safety issue. She does not have the authority to close roads. Commissioner

Burke asked the Sheriff to address the concerns regarding the closure of the roads in Glen Haven. This was not just a decision by Sheriff Cook; a safety team was in charge.

Commissioner Burke commented more on the community meetings held before construction began, detours, neighborhood traffic, and transparency.

Sheriff Michelle Cook said the amount of traffic in the area and the fact it was becoming a safety issue, then the fact that the construction itself was moving along. At the end of the day, they have to make sure people are safe. The reason the decision was made to shut down Sandridge for three months all together is because there are close to 1,800 to 2,000 kids that go to the schools in the area, typically when there is road work, it is one lane, and you leave the other lane open, understating that construction timeline would have been eighteen months. The county and the School Board decided it would be better because of the impact on schools to shut it down altogether for three months vs. eighteen months of single-lane closures, which can get backed up. It gets closed down, and we wait to see what happens with traffic behavior and patterns in the active construction zone. The safety team, which included CCSO, CCFR, the County Manager, and staff, looked at what was happening and what the continuation of the construction will look like. Sheriff Cook said she understands the traffic light is broken at CR209 and Sandridge, and there has been some discussion about what it would look like to get it up and running. There are on-duty deputies assigned there during peak hours. Sheriff Cook said she wished she had enough deputies to put there all the time, but she doesn't; hopefully, everyone during the other hours will drive as safely as possible. Because of people trying to go around barricades and cut through the construction zone, the county had to hire an off-duty deputy to put out there to prevent it from happening. Some have said to let residents back there, but you can not say there is a safety issue and then say residents only. Sheriff Cook explained the conflict and said everyone involved wanted this done and done right as quickly as possible. Sheriff Cook introduced Chief Baylor Alexander to give more information on the situation.

Chief Baylor Alexander, CCSO, addressed the Board to discuss the traffic concerns. As stated by Commissioner Burke, they were going to make the detours without barricading the road and using detour signs, trying to get compliance on the commercial vehicles and people that did not need to go that way. Very shortly into this, we saw that it did not work. There were eighteen-wheelers and all the commercial traffic from the construction that backed up the neighborhood. A traffic crash occurred within the first couple of days where a car entered the pond. The fire truck was almost flipped trying to get to the incident to avoid traffic and going through people's yards. As Sheriff Cook said, discussions were had with public safety, engineers, and the county, and determined at that point the only way to control it and control public safety access was to shut the road down. Since then, gates have been installed today with a combination code so we can get in and out with rescue, and police officers can get through in an emergency. There was a cardiac arrest yesterday in Rolling Hills, and speaking with Chief Motes, they arrived within six minutes from Station 15, Lake Asbury. There are deputies in place 24/7; some of that is due to threats to construction workers; there was a gun pulled on one of them, so we are protecting them at this point too.

Commissioner Kristen Burke asked if there was ever a time when rescue or police could not get through to the subdivisions. Chief Alexander answered no. We had access there and deputies there all weekend; there were a couple of days before the off-duty deputies

were put there. They still had access and could get around the barricades. A gate has now been put in with a lock that they can get right through. There is a gate at Eagle Haven and one at Sandridge. Commissioner Burke said when we saw pictures and people said there was no way they could get through, CCSO had a plan. Chief Alexander answered yes, ma'am. Commissioner Burke asked if Glen Haven asked CCSO to shut down the subdivision. Chief Alexander answered no; they did not. Commissioner Burke asked for clarification regarding it being a public road. Chief Alexander said it is a public road, but a neighborhood road was not built to handle that kind of construction and commercial traffic.

There were more discussions and questions regarding safety issues, construction debris, traffic count of 9,000 to 10,000 cars, and reiterating the decision to close public roads.

Sheriff Cook asked that people be patient, kind, and understanding. There were candid conversations about communication. The communication did not quite work this time, but how can we communicate better next time. As brought up in the public comment, it is a really good point; we thought we communicated well, but if these many people are unaware, did we really. Some self-reflection and how we, as the Sheriff's Office, can also help with the communication moving forward to ensure the folks in Clay County understand what will happen.

CONSENT AGENDA

5. Finance Business

The Finance Department business is submitted to request approval and ratification by the Board for various warrants and disbursements in order to meet the requirements of Ch. 136.06 (1) FL Statute. Acceptance and disposal of various Board property and various documents are submitted for the Board's information. At times, approval is requested for various finance related issues.

6. Approval of Temporary Construction Easement and Authorizing Resolution for roadway improvements by FDOT on SR 21 from Wells Rd to Ortega River (R. Smith/C. Grimm)

7. Bid No. 22/23-46 Knowles Pit Public Works Building (K. Smith)

Approval to post the Notice of Intent to Award for Bid No. 22/23-46, Knowles Pit Public Works Building in the amount of \$1,454,000.00 to Thomas May Construction Company. Approval of award will be effect after the 72 hour protest period has expired. All work will be completed within 240 days from Notice to Proceed.

Funding Source:

Capital Improvement Plan (CIP) Projects Fund - Non Capital Improvement Element - Public Works Maintenance Buildings -Buildings

8. RFQ No. 22/23-53 Construction Manager at Risk (CMAR) for the Clay

County Building / Economic Development Services Facility (K. Smith)
Approval to accept staff's ranking and selection of the top ranked Contractor for RFQ No. 22/23-53, Construction Manager at Risk (CMAR) for the Clay County Building/Economic Development Services Facility. Approval of award will be effective after the 72 hour protest period has expired.

1. Scorpio - 92.6
2. Allstate Construction, Inc. - 91.4
3. Charles Perry Partners, Inc. - 91.2
4. Parrish McCall Constructors - 88.4
5. Stellar Group, Inc. - 88
6. Meyer Najem Construction - 87.9
7. E. Vaughn Rivers - 86.2
8. Carlton Construction, Inc. - 85.1
9. Auld & White Constructors LLC - 84.9

A committee consisting of Building Director, Engineering Director, and Program Manager of Facilities performed the evaluation and ranking of the responses received. If desired, the Board may request presentations from the Contractors. Agreements will be negotiated and brought back to the Board for approval.

Funding Source:

Building Fund - Non Capital Improvement Element - Building Department
Building - Buildings

9. RFQ No. 22/23-47 Construction Manager at Risk (CMAR) for Clay County Public Safety Facilities (K. Smith)

Approval to accept staff's ranking and selection of the top ranked Contractor for RFQ No. 22/23-47, Construction Manager at Risk (CMAR) for the Clay County Public Safety Facility. Approval of award will be effective after the 72 hour protest period has expired.

1. Ajax Building Company - 96.00
2. Auld & White Constructors, LLC - 90.7
3. Meyer Najem Construction - 89.7
4. Stellar Group, Inc. - 83.7
5. Parrish McCall Constructors - 83.7
6. E. Vaughn Rivers, Inc. - 82
7. Allstate Construction, Inc. - 80.3
8. Carlton Construction, Inc. - 71.7

A committee consisting of Building Director, Battalion Chief and

Facilities Construction Manager performed the evaluation and rank of the responses received. If desired, the Board may request presentations from the Contractors. Agreements will be negotiated and brought back to the Board for approval.

Funding Source:

Capital Improvement Plan (CIP) Projects Fund - Non Capital Improvement Element - Various Public Safety Projects - Buildings

10. Agreement with Cathedral Corporation for Trim Processing and Exemption Renewals (K. Smith)

Approval of Agreement with Cathedral Corporation for Trim Processing and Exemption Renewals in accordance with the price tables attached. Term will commence on July 1, 2023 through June 30, 2026 and/or until services are complete for that tax year. The Agreement also allows for the right to negotiate similar printing, processing, mailing, and/or planning and design services and other individual projects with the Contractor to include costs and scope. Such services may include the production of certain letters, forms and documentation to property owners of the County on an as needed basis and as approved by both parties by a written amendment which may be approved by the County Manager.

Funding Source:

General Fund-Board Of Tax Adjustment-Freight & Postage

11. Cooperative Agreement with City of Jacksonville for Medical Examiner Services and Reimbursement FY23-FY28 (K. Thomas)

Approval of the Cooperative Agreement with the City of Jacksonville for Medical Examiner Services, for the term of 10/1/2023 through 9/30/2028, per the District IV Medical Examiner's Office fee schedule attached.

Funding Source:

Gen Fund-Medical Examiner-Other Contractual Services

12. FY 23/24 CCSO Request for Approval of Grant Applications (D. Morrison)

Approval of the Clay County Sheriff's Office request to apply and submit applications for recurring and new grants for fiscal year 2023/2024 as further described in the attached memorandum.

13. Edward Byrne Memorial Justice Assistance Grant (JAG) Award Agreement with Florida Department of Law Enforcement (FDLE) Re: 8C109 Drug Reduction and Enforcement Initiative, Federal Award No.: 15PBJA-21-GG-00241-MUMU (D, Morrison)

A) Acceptance of the Edward Byrne Memorial Justice Assistance Grant (JAG) Award Agreement with the Florida Department of Law Enforcement (FDLE) Re: 8C109 Drug Reduction and Enforcement Initiative, FY2021; Federal Award No.: 15PBJA-21-GG-00241-MUMU, with the Clay being allocated \$55,665.00.

B) Approval of the accompanying Budget Resolution.

Funding Source:

Sheriff - Countywide Fund Revenue - Justice Administrative Grant

14. FY22 Single Audit Act Certification for the Florida Department of Economic Opportunity (T. Nagle)

Approval of FY22 Single Audit Act Certification pertaining to Florida Department of Economic Opportunity Grant Awards G0038 (Atlantis Drive) and HL121 (Regional Sports Complex).

15. Secondary Employment Agreement with Clay County Sheriff's Office regarding the SWEAT Program (T. Nagle)

Approval of the Secondary Employment Agreement with the Clay County Sheriff's Office for use of authorized deputies supervising the juvenile work crews related to the Sheriff's Work Ethic and Training Program (SWEAT). Rates provided for in this Agreement include \$42.00/hour for deputy sheriff, \$46.00/hour for the Supervisor Coordinating the program efforts. Term of the contract: July 1, 2023-June 30, 2024. This program is funded by a Department of Juvenile Justices grant.

Funding Source:

General Fund - All Grants Organization - Professional Services - Clay County Sheriff's Work Ethics and Training (SWEAT) Program

16. Budget Resolution for Grant Awarded under \$50,000 (T. Nagle)

Approval of Budget Resolution in the amount of \$1,500 awarded by Dollar General Literacy Foundation to be used to support the creation and/or expansion of summer reading programs.

Funding Source: General Fund Revenue - Contributions/Donations

17. First Extension and Amendment to Interlocal Agreement No. 98/99-139 RESTA2018 with the School Board for Emergency Shelters (M. Ladd)

Approval of the First Extension and Amendment to Interlocal Agreement No. 98/99-139 RESTA2018 with the Clay County School Board for

Emergency Shelters, extending the Agreement for an additional five years through July 23, 2028 and amending paragraph 13 to provide for shelter training of School Board employees.

18. Satisfaction of Mortgage for Williams and Donahoo (T. Sumner/C. Stewart)

Discussions regarding the Consent Agenda can be seen at www.claycountygov.com/government/clay-county-tv-and-video-archive/BCC-Agenda/June-13-2023, beginning at 1:21:35 and ending at 1:37:07. Below is a summary of the discussions and vote.

Vice-Chairman James Renninger requested to pull item 6 for discussion.

Commissioner Mike Cella requested to pull items 12, 13, and 15 for discussion.

Commissioner Kristen Burke made a motion for approval of the Consent Agenda except items 6, 12, 13, and 15, seconded by Vice-Chairman James Renninger, which carried 5-0.

Vice-Chairman James Renninger discussed concerns regarding the roadway improvements on SR21 from Wells Road to Ortega River and made a motion to continue item 6 to the July 11, 2023, BCC meeting, seconded by Commissioner Mike Cella. There were more discussions regarding safety and traffic issues. The motion carried 5-0.

Commissioner Mike Cella requested CCSO give an overview of items 12 and 13.

Vicki Adams, CCSO, and Sheriff Cook gave details regarding the request for approval of grant applications.

Following questions and discussions regarding implementation if the grant is successful, Commissioner Mike Cella made a motion for approval of items 12 and 13, seconded by Commissioner Kristen Burke, which carried 5-0.

Commissioner Mike Cella discussed his concerns regarding funding to operate the program for item 15, the SWEAT Program. Troy Nagle, Assistant County Manager, explained the funding for the program.

Following the discussion, Commissioner Mike Cella made a motion for approval of item 15, seconded by Commissioner Alexander Compere, which carried 5-0.

DISCUSSION/UPDATES

19. Progress Report on the Bonded Transportation Program (E. Dendor)

The discussion regarding the Progress Report - BTP can be seen at

www.claycountygov.com/government/clay-county-tv-and-video-archive/BCC-Agenda/June-13,-2023, beginning at 1:42:51 and ending at 2:19:38. Below is a summary of the discussion.

Ed Dendor, Program Administrator of the Bonded Transportation Program, address the Board to give a progress report for the BTP on the following projects:

- **Project #1 – CR 218 from Cosmos Ave to Pine Tree Lane:**
 - An addendum was signed to mutually dissolve the agreement with Anderson Columbia. A strategy to continue the design, permit and construction of this project has been developed. The team will finalize the design in-house through our owners representative, then conventionally bid the construction. The intent is to construct a portion of the project within the allocated County's budget.
- **CMAR Group #2 Projects - #2, #5 and #6A:**
 - **Project #2 (CR209)** - 90% design plan review completed, and comments provided to designer. SJRWMD permit approved.
 - **Project #5 (CR220)** - 90% design plans were submitted for review and comment on June 1st. Team continues with ROW acquisitions and CRAS report. Permit is still under review.
 - **Project 6A (CR315)** - The team continues to develop the 90% design plans and ROW acquisition. Wetland mitigation is nearing completion. The Cultural Recourse Assessment Survey (CRAS) Report was submitted to the State Historical Preservation Office (SHPO).
- **CMAR Group #1 Projects - #3 and #4:**
 - County, GAI and Kiewit held bi-monthly status meetings.
- **Project #3 (CR209 AKA Russell Rd):**
 - GAI is developing three separate plans sets for the operational/safety improvements along the CR 209 corridor. The first section will be the operational improvements between Oaks Stream Rd and Watkin Rd (Permit Exempt). The second section will be the sidewalk and bridge improvement between Peter's Creek Bridge and Watkins Road. The third section will be the realignment of Sandridge road with CR 209B, which includes the roundabout on CR 209. The team continues working with multiple property owners to obtain the necessary right-of-way for the realignment and pond sites.
- **Project #4 (CR739B AKA Sandridge Road):**
 - On May 31st a portion of Sandridge Road was shut down to thru traffic from Henley to just west of Eagle Haven. At the request of the team additional MOT changes were implemented to limit cut thru traffic in the Eagle Haven neighborhood. The request blocked Eagle Haven Drive and Jubilee Lane at Sandridge Road with continued access for EMS. The entire shut down is intended to last from May 31 to July 30, 2023, roughly eight weeks while Lake Asbury Junior High School and elementary School is shut down. Currently we have six weeks left. The shut down was fully vetted and discussed with School Board well over a year ago, as well as public outreach meetings and discussed on October 18, 2022, at Russell Baptist Church. The detour route continued to be linked on the BTP dashboard the last few months. Kiewit Construction continues to make good progress on

the west-end of Sandridge Road moving eastward with a continued heavy emphasis on completion of their work in front of the Lake Asbury schools by July 30th, all while the schools are closed for the summer rather than taking months while the school was in session. Heavy coordination continues with CCSB, CCSO, CCFR, CCUA & Clay Electric.

- **Project #6B - (AKA Cathedral Oak Parkway (COP & CR216):**

- County and Superior Construction Company Southeast, LLC (SCC) and their designer RS&H continued to hold bi-monthly status meetings. The Final Maintenance of Traffic plans were released for construction on May 3rd. The USACE permit is still under supervisory review, this continued review is delaying the start of construction on this project. In a continual pressing effort in attempts to get the permit released the County met with USACE Permit Section Chief and their staff to consider options to release part or in whole the permit. Those meetings and discussion are ongoing. The TCE agreements with the property owner was completed thru re-platting. The team continues to meet with the utility providers to incorporate the utilities into the plans.

Following the BTP update, Commissioner Kristen Burke asked Mr. Dendor to clarify his comments made during his interview that seem to have been deleted regarding the Sandridge Road project. Commissioner Mike Cella said to let the record show that the news media has left again; they got their 30 seconds and have left. Mr. Dendor said they channel all their communications through the Outreach Committee. It was about a twelve-minute interview with a lot of discussions and questions. There was a very small amount clipped back into the news report. Commissioner Burke asked if he said it was only five minutes. Mr. Dendor said as far as what the questioning was, it was what is the detour route, and he was explaining the detour route. Essentially from Henley Road and Sandridge from that intersection, it is basically a six-mile detour all the way down to 209 and Sandridge, and then it is another three miles, the entire length of Sandridge is basically three and a half miles, and some of those discussions were construed as it was only a two and a half mile detour.

Commissioner Kristen Burke thanked Mr. Dendor for clearing that up and said she appreciates his work and that he has done amazing work for our county.

There were continued questions and discussions regarding planning for the project, putting the traffic light back into service, the option to finish one lane, shoulder improvements, trees cleared for sight distance, back-up of traffic, need for the deputies, evaluation of accidents on 209/Russell Road, response times, primary concerns for safety, emergency access, and how often the safety committee holds meetings. Commissioner Mike Cella clarified meetings by the safety committee; within hours, the committee got together after the Monday opening to try to get the situation corrected and pivot to another solution.

Following the discussion regarding the Safety Committee meetings, there were questions and discussions regarding why the roads were not done before, funding, collection of impact fees and housing built before impact fees, having developers build roads, the requirement for turning lanes, and fixing the road issue now.

Commissioner Mike Cella had comments about criticism regarding building roads before

they are needed, past years in Clay County, impact fees, funding for building roads, resolution by the Board for building roads now, and the decision by this Board for the current project, and providing people a better way to get to where they need to go.

OLD BUSINESS

20. Subscription Agreement, as amended, between Clay County and Florida PACE Funding Agency, Contract No. 2013/2014 -122, and Florida PACE Funding Agency's January 17, 2023 Correspondence (C. Grimm)

The discussion regarding the Subscription Agreement can be seen at www.claycountygov.com/government/clay-county-tv-and-video-archive/BCC-Agenda/June-13,-2023, beginning at 2:19:40 and ending at 2:22:47. Below is a summary of the discussion.

Courtney Grimm, County Attorney, addressed the Board regarding the Subscription Agreement, as amended, between Clay County and Florida PACE Funding Agency, Contract Number 2013/2014 -122, and Florida PACE Funding Agency's January 17, 2023 Correspondence. Ms. Grimm gave details and information for the amendment.

There were questions and discussions regarding appeals filed, urging individuals to be cautious and pursuing the SHIP program for help.

No action is required by the Board.

TIME CERTAIN - 5:00 p.m. or as soon thereafter as can be heard.

21. First Public Hearing to consider the Community Development Block Grant (CDBG) Annual Action Plan for FY 2023-24 (T. Nagle)

A 30-day Public Comment Period to gain community response to the plan began on June 9, 2023, and will run through July 8, 2023. Public Meetings will be held on June 20, 26, and 29. All comments received will be included with the presentation of the final plan for adoption before the Board on Tuesday, July 25, 2023.

The first public hearing to consider the CDBG Annual Action Plan for FY 2023/2024 can be seen at www.claycountygov.com/government/clay-county-tv-and-video-archive/BCC-Agenda/June-13,-2023, beginning at 1:37:24 and ending at 1:39:15. Below is a summary of the discussion and the vote.

Troy Nagle, Assistant County Manager, addressed the Board regarding the Subscription Agreement, as amended, between Clay County and Florida PACE Funding Agency, Contract number 2013/2014-122, and Florida PACE Funding Agency's January 17, 2023, Correspondence. Mr. Nagle explained the requirements and availability of the action plan. There will be three public meetings:

- Tuesday - June 20, 2023 - Fleming Island Library - 6:00 pm
- Monday - June 26, 2023 - Keystone Heights Historic Pavilion - 6:00 pm
- Thursday - June 29, 2023 - Orange Park Public Library - 6:00 pm
- Final Public Hearing - July 25, 2023, Tuesday at the BCC Meeting at a 5:00 pm Time Certain

Chairman Betsy Condon opened the floor for the public hearing at 5:39 pm.

Hearing no comments, Chairman Betsy Condon closed the public hearing at 5:39 pm.

Commissioner Kristen Burke made a motion for approval, seconded by Vice-Chairman James Renninger, which carried 5-0.

22. Public Hearing on the adoption of an Ordinance amending Ordinance No. 2017-9, which established the Wilford Preserve Community Development District in order to amend and expand the Boundaries of the Wilford Preserve Community Development District (C. Grimm)

The public hearing on the adoption of an Ordinance amending Ordinance number 2017-9 can be seen at www.claycountygov.com/government/clay-county-tv-and-video-archive/BCC-Agenda/June-13,-2023, beginning at 1:39:17 and ending at 1:41:23. Below is a summary of the discussion and the vote.

Courtney Grimm, County Attorney, stated that representatives were in attendance but understood that Commissioner Renninger had requested a continuance of item 22 for a future date in July. However, there would need to be a public hearing.

Vice-Chairman James Renninger said that he spoke with Dream Finders earlier, and they agreed with the continuance.

Wes Haber, Kutakrock Law Firm, Counsel for the CDD, stated they agree with a continuance.

Chairman Betsy Condon opened the floor for the public hearing at 5:41 pm.

Hearing no comments, Chairman Betsy Condon closed the public hearing at 5:41 pm.

Vice-Chairman James Renninger made a motion for approval of the continuance to the July 11, 2023, BCC meeting, seconded by Commissioner Mike Cella, which carried 5-0.

23. Public Hearing for the purpose of considering the entry into a Purchase and Sale Agreement for the purchase by the County of real property necessary for the Bonded Transportation Program, more particularly described as a portion of Tax Parcel No. 46-05-26-010230-000-00 and authorization for County Manager to execute all documents necessary to close the acquisition (E. Dendor)

The public hearing to consider a Purchase and Sale Agreement can be seen-at-www.claycountygov.com/government/clay-county-tv-and-video-archive/BCC-Agenda/June-13,-2023, beginning at 1:41:25 and ending at 1:42:44. Below is a summary of the discussion and the vote.

Ed Dendor, BTP Manager, addressed the Board regarding the public hearing to consider the entry into a purchase and sale agreement for the property necessary for the BTP and authorize the County Manager to execute all documents necessary to close the acquisition. The purchase is for the road harmonization on CR209 - Project number 3.

Chairman Betsy Condon opened the floor for the public hearing at 5:43 pm.

Hearing no comments, Chairman Betsy Condon closed the public hearing at 5:43 pm.

Commissioner Mike Cella made a motion for approval, seconded by Vice-Chairman James Renninger, which carried 5-0.

LETTERS FOR ACTION

24. Discussion of Appointments to the Tourist Development Council

Neil Porter was appointed to fill the vacant Accommodations Seat previously held by Susan Hill. The seat is due to expire in July and Mr. Porter seeking re-appointment to the seat.

Gi Teevan's term (Citizen Seat) is set to expire in July and she will not be seeking re-appointment. Applications have been received from Brandon Ludwig and David Diaz seeking appointment of the vacancy.

The discussion regarding the TDC can be seen-at-www.claycountygov.com/government/clay-county-tv-and-video-archive/BCC-Agenda/June-13,-2023, beginning at 2:22:49 and ending at 22:33:57. Below is a summary of the discussion and the vote.

Chairman Betsy Condon opened the floor to discuss the appointment to the Tourist Development Council. Neil Porter was appointed to fill the vacant Accommodation seat previously held by Susan Hill. The seat is due to expire in July, and Mr. Porter is seeking re-appointment.

Commissioner Mike Cella made a motion for approval to re-appointment Neil Porter, seconded by Vice-Chairman James Renninger, which carried 5-0.

Chairman Betsy Condon opened the floor to discuss the Citizens Seat set to expire on the TDC. Gi Teevan's term expires in July, and she will not seek re-appointment. Applications have been received from Brandon Ludwig and David Diaz, seeking an

appointment for the vacancy.

Following the discussion regarding the candidates and qualifications, Commissioner Mike Cella made a motion for approval to appoint David Diaz, seconded by Vice-Chairman James Renninger. There was continued discussion regarding the applicants, their experience, and current board members. The motion carried 3-2.

25. Acceptance of Resignation from the Board of Adjustments

William Auclair submitted his letter of resignation from the Board of Adjustments.

The discussion regarding the BOA can be seen-at-www.claycountygov.com/government/clay-county-tv-and-video-archive/BCC-Agenda/June-13,-2023, beginning at 2:33:58 and ending at 2:37:55. Below is a summary of the discussion and the vote.

Chairman Betsy Condon open the floor to discuss accepting the resignation from the Board of Adjustments. William Auclair has submitted his letter of resignation from the BOA. Understanding he is willing to serve until a replacement is found.

Commissioner Mike Cella made a motion for approval to accept the resignation, seconded by Vice-Chairman James Renninger. Following the discussion regarding the letter of resignation submitted and comments made in that resignation. The motion carried 5-0

LETTERS OF DOCUMENTATION

26. Bid Opening Tabulations (K. Smith)

Bid Opening Tabulation for May 16, 2023:

A. Bid No. 22/23-47, Construction Manager at Risk (CMAR) for Clay County Public Safety Facilities

Bid Opening Tabulation for May 23, 2023:

A. Bid No. 22/23-54, SHIP Demolition and Reconstruction Project - Cypress Avenue, Green Cove Springs, Florida

Bid Opening Tabulation for May 26, 2023:

A. Bid No. 22/23-46, Knowles Pit Public Works Building

Bid Opening Tabulation for June 02, 2023:

A. Bid No. 22/23-22, Gate and Security System Upgrades at Clay County Emergency Operations Center

Chairman Betsy Condon acknowledged the Letters of Documentation.

PUBLIC COMMENTS

Chairman Betsy Condon opened the floor for public comment at 6:38 pm.

Hearing no comments, Chairman Betsy Condon closed public comment at 6:38 pm.

COMMISSION AUDITOR

Heather Boucher, Commission Auditor, had no comments.

COUNTY ATTORNEY

Courtney Grimm, County Attorney, had no comments.

COUNTY MANAGER

County Manager comments can be seen-at-www.claycountygov.com/government/clay-county-tv-and-video-archive/BCC-Agenda/June-13,-2023, beginning at 2:38:36 and ending at 2:45:45. Below is a summary of the discussion.

Howard Wanamaker, County Manager, said he distributed a letter of support for the NEFRC Resilient First Coast Collaborative. He is requesting permission to sign the letter to move forward. NEFRC is searching for grants and developing a Regional Resiliency Action Plan.

The Board gave consensus to sign the letter of support.

County Manager Wanamaker is seeking direction from the Board regarding naming roads for the Regional Park and the road leading to the gun range facility.

There were questions and discussions to put it out to the community, bring back suggestions for names from the staff, the recommendation for the gun range to be named after Sheriff Beseler, the timeline, suggestions for the regional park - Championship Way or Championship Drive, and getting public input. Staff will bring back suggestions for both roads at a future BCC meeting.

COMMISSIONERS' COMMENTS

Commissioner Comments can be seen-at-www.claycountygov.com/government/clay-

county-tv-and-video-archive/BCC-Agenda/June-13,-2023, beginning at 2:45:47 and ending at 3:03:53. Below is a summary of the discussion.

Commissioner Mike Cella referred to Mr. Dendor's presentation regarding continued negotiations with the Army Corp of Engineers. Is there any other ways to break that log jam and move forward. County Manager Wanamaker said they had escalated this and asked Congress Bean to weigh in. There is a meeting with higher leadership tomorrow. Commissioner Cella discussed improvements in communication; maybe we can think out of the box with postcards or real estate radio. Commissioner Cella discussed options for development and proposed the Commission Auditor report on housing. The Board agreed. Commissioner Cella thanked staff and his fellow colleagues.

Commissioner Alexander Compere thanked county staff with a special thank you to Sheriff Cook and her staff specifically for transparency. Until the conversation starts and details emerge, it is easy to forget what her team faces daily. It is not easy to face some of the community challenges. Commissioner Compere discussed communication with residents now and in the future. Commissioner Compere commended Commissioner Burke for how she handled the issues she faced.

Vice-Chairman James Renninger discussed communication issues and traffic issues in Lake Asbury. Vice-Chairman Renninger thanked the Commission for their recommendation to the Regional Council. He has been selected as the first Vice-Chair President. Vice-Chairman Renninger spoke about issues that were talked about at the last NEFRC meeting and touched on the live-local act. Vice-Chairman Renninger then discussed the possibilities of hurricanes in Northeast Florida. See Attachment C.

Commissioner Kristen Burke commented on the construction in Lake Asbury and the development in the area. Commissioner Burke spoke about communication and serving constituents.

Chairman Betsy Condon said everyone has a right to freedom of speech, but certain things are not protected. Hate speech, calling in someone's race or religion, using foul and threatening language. Chairman Condon said all comments are welcome, but that is not okay, and to have a construction worker being threatened with a gun and racial slurs is not okay. It is really not okay in Clay County as they serve all the people. Chairman Condon discussed options for things to do with the family this Summer and encouraged everyone to visit [exploreclay.com/passport](https://www.exploreclay.com/passport) to celebrate Clay County History. See Attachment D.

Commissioner Kristen Burke recognized and welcomed Deputy Director of Public Works - Eric Pope.

Hearing no further business, Chairman Betsy Condon adjourned the meeting at 7:05 pm.

Attest:

Tara S. Green
Clay County Clerk of Court and Comptroller
Ex Officio Clerk of the Board

Chairman or Vice-Chairman

Acronym Definitions

BCC- Board of County Commissioners
BTP – Bonded Transportation Program
CCFR – Clay County Fire Rescue
CCSB – Clay County School Board
CCSO – Clay County Sheriff’s Office
CCUA – Clay County Utility Authority
CDD – Community Development District
COLA – Cost of Living Adjustment
CR – County Road
CRAS – Cultural Recourse Assessment Survey
EMS – Emergency Medical Services
FRS – Florida Retirement System
FY – Fiscal Year
PACE – Property Assessed Clean Energy
ROW – Right-of-Way
SHIP – State Housing Initiative Prgram
SHPO – State Historical Preservation Office
SJRWMD – St. Johns River Water Management District
USACE – United States Army Corps of Engineers